

NORTH EAST DERBYSHIRE LOCAL PLAN EXAMINATION



STATEMENT OF NORTH EAST DERBYSHIRE DISTRICT COUNCIL

22 OCTOBER 2018

MATTER 2

**Local Plan Vision and Objectives
(Policy SS1)**

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Main Matter 2 – Local Plan Vision and Objectives

Issue – Will the plan contribute to the achievement of sustainable development in the plan area?

Question 2.1

Are the plan's objectives appropriate and justified by the evidence and will they help to deliver the vision for the plan area to 2034? Are the sub-area objectives soundly based and is it clear how they have informed the plan's policies?

Council's Response:

2.1.1 Yes, the Council consider the plan's objectives to be appropriate and justified by the evidence. They have been carefully developed to reflect the plan's vision for North East Derbyshire and the key issues and challenges the district faces as set out in the spatial portrait in Chapter 2 of the plan. Each Local Plan objective has also been assessed for its sustainability performance through the Sustainability Appraisal (**SubD3a**, Appendix D). The assessment found that none of the objectives are anticipated to have an adverse impact on any SA objective.

2.1.2 In addition, the council considers the sub-area objectives to be positively prepared, justified, effective, and in accordance with the National Planning Policy Framework. The table following paragraph 3.11 of the plan illustrates how the plan's objectives including for the sub-areas inform the policies contained in the subsequent chapters of the Local Plan. As highlighted in paragraph 3.11 of the Local Plan, there are policies which work positively towards a number of the plan's objectives particularly in relation to cross-cutting issues such as climate change and other sustainability issues.

2.1.3 **Appendix 1** to this statement summarises the linkages between the plan's objectives and the evidence gathered to support the Local Plan.

2.1.4 Given that housing is a key issue for the district the council considers that Objective D5: Housing for All is appropriate in principle, but would accept it is appropriate to add references in this objective to affordable housing, and housing-led regeneration, and in the vision (as suggested in **Rep ID 7953** Keepmoat, and **Rep ID 7823** Rippon Homes). The wording of the suggested change to the Plan is set out at **Appendix 2**.

Question 2.2

Is the plan period 2014 - 2034 justified and is the start of the plan period clear?

Council's Response:

2.2.1 Yes, the council considers that the plan period 2014 – 2034 is justified and the start of the plan period is made clear in the plan. The start of the plan period was chosen to align with the updated evidence to support the Local Plan, particularly the base date of the 2014 Household Projections used in the North Derbyshire & Bassetlaw SHMA – OAN Update (**EB-HOU4**). It was

deliberately written into the plan title that is clearly displayed on the front cover of the plan. In addition, it appears on numerous occasions within policy SS2: Spatial Strategy and the Distribution of Development and is referenced in the supporting text of the plan at paragraph's 4.11, Table 4.3, and 5.3 in Chapter's 4 and 5 respectively.

- 2.2.2 The end date of the plan was selected to ensure a 15 year time horizon from the point of adoption. In line with the project plan as set out in the Local Development Scheme – LDS8 (**SD1**) it is expected that the plan will be adopted in 2019 giving a 15 year period from adoption in accordance with paragraph 157 of the National Planning Policy Framework. Whilst it is recognised that the examination timetable has extended beyond that programmed in in LDS8, it remains reasonable to expect adoption during 2019 as set out in the Update to LDS8 (**ED14**).

Question 2.3

Is policy SS1 consistent with the NPPF and will it be effective in delivering sustainable development and informing proposals for new development?

Council's Response:

- 2.3.1 Yes, policy SS1: Sustainable Development is consistent with the 2012 NPPF paragraph 151 which sets out that Local Plans must be prepared with the objective of contributing to the achievement of sustainable development. Reflecting paragraph 15 of the NPPF, policy SS1: Sustainable Development has been drafted so as to not duplicate the presumption in favour of sustainable development, but to provide a clear policy that guides how the presumption should be applied locally in North East Derbyshire. To this end the council considers that policy SS1, adequately covers the three dimensions of sustainable development and will be effective in helping to inform proposals for new development and to deliver sustainable patterns and forms of development in North East Derbyshire.
- 2.3.2 In the interests of clarity and to be consistent with other policies of the plan, the council would accept it is appropriate to add references to:
- policy LC3 in criterion f. of policy SS1, to make clear that the Exception Sites for Affordable Housing policy is applicable; and
 - policy LC10 in criterion b. of policy SS1, to clarify that Green Belt policy is a key element of promoting the efficient use of land and securing more sustainable patterns of development (as suggested in **Rep ID 7836** Rippon Homes).
- 2.3.3 The wording of the suggested change to the Plan is set out at **Appendix 2**.

Appendix 1 – Relationship between the Publication Draft Local Plan Objectives and the Evidence Base

Plan Objective	Evidence Base
The Economy	
<p>D1 – Sustainable Economic Growth:</p> <p>To facilitate development and ensure sufficient land is made available that will support the growth of the local economy bringing about economic regeneration in North East Derbyshire, maximising the economic benefit of HS2, recognising the housing and employment needs of a growing population, supporting businesses, and seeking to narrow the gap between the more deprived areas and the more affluent areas.</p>	<p>Sustainability Appraisal Regulation 19 report (SubD3a) – Page 36, Para. 2.7.2, 2.7.8.</p> <p>Employment Land Review (EB-EMP1) - Page 13. Para. 2.69</p> <p>Employment Sites Study (EB-EMP4) - Page 8, Para 2.16, Page 9, Para 2.21.</p> <p>North East Derbyshire Growth Strategy (CD-CSF1)</p>
<p>D2 – Jobs and Training:</p> <p>To improve employment opportunities and, where possible, seek to ensure that education and training are better related to skill shortages.</p>	<p>SubD3a Sustainability Appraisal Regulation 19 report – Page 36, Para. 2.7.3, Page 51, Table 4.7</p>
<p>D3 – Tourism:</p> <p>To support the District's tourism economy by developing assets, such as the Chesterfield Canal, and by strengthening the District's role as the gateway to the Peak District National Park.</p>	<p>Employment Sites Study (EB-EMP4) - Page 8, Para 2.15</p>
The Community	
<p>D4 Sustainable Communities:</p> <p>To support communities across the District and meet the needs of all people, by promoting social inclusion, providing or maintaining social, cultural, sport and recreation facilities, and improving personal health and wellbeing.</p>	<p>Entire Evidence Base, for example:</p> <p>Housing Topic Paper (EB-HOU7), Page 12, Para 3.4 & Page 11, Para 2.28.</p>
<p>D5 Housing for All:</p> <p>To meet the objectively assessed housing needs of the District ensuring there is an adequate mix of housing types, sizes and tenures to meet the needs of all sectors of the District's communities.</p>	<p>Housing Topic Paper (EB-HOU7) Page 4, Para. 1.1. Page 10, Para. 2.25, Page 11, 2.28.</p>

The Environment	
<p>D6 Green Belt:</p> <p>To protect the general area of the Green Belt and the purposes of including land within it taking account of the need to promote sustainable patterns of development across the District.</p>	<p>North East Derbyshire Green Belt Review Part 1 (EB-GB2a) Page 1, Para. 1.3, Page 14, Para. 3.6.</p>
<p>D7 Settlement Identity:</p> <p>To protect the separation and identity of the District's settlements by identifying key areas of countryside where development should be restricted.</p>	<p>Settlement Hierarchy Study Update (EB-SS1) Page 2, Para. 1.1 – 1.4.</p> <p>Settlement Development Limits Review (EB-SS2) Page 1, Para. 1.5 – 1.7.</p> <p>Local Settlement Gaps Study (EB-SS3) Page 5, Para. (iii – v)</p>
<p>D8 Addressing Climate Change:</p> <p>To address, mitigate and adapt to the effects of climate change on people, wildlife, and places by increasing energy efficiency, promoting renewable energy generation, matching the vulnerability of land uses to flood risk, and managing surface water in the most sustainable way.</p>	<p>Low and Zero Carbon Energy Study (EB-CC1) Page 7, Para. 1.1 – 1.2.1.</p> <p>Strategic Flood Risk Assessment (EB-CC2a) Page 10 - 13, Para. ES5.1 – ES6.12.</p> <p>Water Cycle Study (EB-CC3) Page 2, Para. 1.1 – 1.2.</p>
<p>D9 Design and Place Making:</p> <p>To create a safe, sustainable environment by ensuring that new development is well designed, supports sustainability principles, delivers timely infrastructure and uses opportunities to redevelop previously developed land to assist the restoration of derelict and unstable land</p>	<p>Successful Places Guidance (CD-SPD5) Page 12, Para 1.1.1 – 1.1.3.</p>
<p>D10 Heritage Assets:</p> <p>To protect and enhance the District's distinct historic environment and industrial heritage including Scheduled Ancient Monuments, Registered Parks and Gardens, Conservation Areas, Listed Buildings, archaeological sites and other locally important heritage assets.</p>	<p>Historic Environment Study (EB-ENV3a – EB-ENV3i) Page 5, Para. 1.0.</p> <p>Historic Environment Study Conclusion (EB-ENV3h) Page 16, Para. 3.1.</p>

<p>D11 Natural Assets:</p> <p>To recognise the value of natural assets by protecting, enhancing and expanding North East Derbyshire's network of green and blue infrastructure including its distinctive landscape character, open spaces and nature conservation sites in part by supporting opportunities to improve countryside access.</p>	<p>Green Infrastructure Strategy (EB-IV3a) Page 5 & 6, Executive Summary.</p> <p>Habitats Regulation Assessment Appropriate Assessment (EB-ENV4c) Page v, Para. E1 – E6.</p>
<p>D12 Sustainable Transport:</p> <p>To increase the opportunities for travel using sustainable forms of transport by securing improvements to public transport, walking and cycling infrastructure particularly to maintain and improve connectivity with the main urban areas within the Sheffield City Region and to the south and east of the District.</p>	<p>Infrastructure Study and Delivery Plan (EB-IV1) Page 1 & 2, Para. 1.1 & 1.2.</p> <p>Green Infrastructure Strategy (EB-IV3a) Page 5 & 6, Executive Summary.</p>
<p>D13 Local Amenity:</p> <p>To ensure that housing and employment growth takes place in a way that protects local amenity and does not undermine environmental quality.</p>	<p>Green Infrastructure Strategy (EB-IV3a) Page 5 & 6, Executive Summary.</p> <p>Housing Land Availability Assessment (LAA) and Policy Assessment (EB-HOU6a) Page 4 – 8, Para. 4.4 & 4.5, and Table 1 & 2.</p> <p>Page 10 – 12, Para. 6.1 & 6.2, and Table 4.</p> <p>Employment Land Availability Assessment (LAA) Report (EB-EMP5a) Page 5 – 9, Para. 4.4 & 4.5, and Table 1 & 2.</p> <p>Page 12 – 14, Para 6.1 – 6.3, and Table 4.</p> <p>North East Derbyshire Growth Strategy (CD-CSF1) Page 4.</p>
<p>D14 Strategic Co-operation:</p> <p>To recognise potential cross boundary issues arising from new strategic development, and ensure a co-ordinated approach to delivering sustainable growth, working with neighbouring authorities and other partners in a constructive way.</p>	<p>Duty to Cooperate Statement of Compliance Submission Version (SD5b) Page 9, Para. 23 & 24.</p>

Sub-area Objectives	
The North	
<p>N1 Dronfield, Eckington and Killamarsh Town Centres:</p> <p>To ensure the vitality and viability of Dronfield, Eckington and Killamarsh town centres by supporting improvements compatible with their local employment, retail and service functions and reflecting the scope that exists for physical change within them as defined through the Regeneration Frameworks.</p>	<p>Retail and Centres Study (EB-RT1a) Page 145 - 148, Figure 9.52. Page 154 – 158, Figure 9.62. 159 – 163, Figure 9.67.</p> <p>Dronfield Regeneration Framework (CD-CSF7) Page 20.</p> <p>Eckington Town Centre Regeneration Framework (CD-CSF8) Page 24, Para. 4.1 – 4.6.</p> <p>Killamarsh Regeneration Framework (CD-CSF9) Page 20.</p>
<p>N2 Countryside Recreation:</p> <p>To encourage proposals that support countryside recreational pursuits, particularly those involving the provision of linear routes and the reinstatement of the Chesterfield Canal.</p>	<p>Green Infrastructure Strategy (EB-IV3a) Page 5 & 6, Executive Summary.</p>
<p>N3 Employment Land:</p> <p>To improve the quality of employment land in the north of the District and address infrastructure deficiencies to allow for the expansion of existing sites, such as at Callywhite Lane, Dronfield.</p>	<p>Employment Land Availability Assessment (LAA) Report (EB-EMP5a) Page 5 – 9, Para. 4.4 & 4.5, and Table 1 & 2. Page 12 – 14, Para 6.1 – 6.3, and Table 4.</p> <p>Infrastructure Study and Delivery Plan (EB-IV1) Page 29.</p>
The West	
<p>W1 Strong and Vibrant Communities:</p> <p>To facilitate sustainable growth in settlements in the West of the District in order to support a level of service provision to meet both the settlement's needs and those of the wider area; elsewhere development will be limited.</p>	<p>Employment Land Availability Assessment (LAA) Report (EB-EMP5a) Page 5 – 9, Para. 4.4 & 4.5, and Table 1 & 2. Page 12 – 14, Para 6.1 – 6.3, and Table 4.</p> <p>Housing Topic Paper (EB-HOU7) Page 4, Para. 1.1. Page 10, Para. 2.25, Page 11, 2.28.</p>
<p>W2 Countryside Character:</p> <p>To conserve the character of the countryside, having regard to its proximity to the Peak District National Park.</p>	<p>Settlement Hierarchy Study Update (EB-SS1) Page 2, Para. 1.1 – 1.4.</p> <p>Settlement Development Limits Review (EB-SS2) Page 1, Para. 1.5 – 1.7.</p> <p>Local Settlement Gaps Study (EB-SS3) Page 5, Para. (iii – v)</p>

<p>W3 Diversifying the Rural Economy:</p> <p>To encourage opportunities for farm diversification and tourist related activities, particularly where this will help secure the future economic vitality and viability of the area.</p>	<p>Sustainability Appraisal Regulation 19 report (SubD3a) – Page 36, Para. 2.7.2, 2.7.8.</p> <p>Employment Land Review (EB-EMP1) - Page 13. Para. 2.69</p> <p>Employment Sites Study (EB-EMP4) - Page 8, Para 2.16, Page 9, Para 2.21.</p> <p>Employment Sites Study (EB-EMP4) - Page 8, Para 2.15</p>
The South	
<p>S1 Clay Cross Town Centre:</p> <p>To secure the economic regeneration of Clay Cross through supporting development which strengthens its role as a vibrant and successful town centre with a good range of everyday services and shopping requirements, and which promotes its unique historic character.</p>	<p>Clay Cross Regeneration Framework (CD-CSF6) Page 6, Para 2.1.</p> <p>Retail and Centres Study (EB-RT1a) Page 149 – 153, Figure 9.57.</p>
<p>S2 Regeneration:</p> <p>To recognise the role of key employment areas, including Chesterfield and the former Avenue and Biwaters strategic sites, as being pivotal in the successful regeneration of the sub area.</p>	<p>Employment Land Review Update (EB-EMP2) Page 12, Table 2.1.</p> <p>Employment Land Review Update Economic Growth Analysis EB-EMP3) Page 11, Para. 2.39.</p>
The East	
<p>E1 Regeneration:</p> <p>To recognise and support the role that the east of the District, particularly around the A632 corridor, can play in delivering growth in supporting regeneration along the M1 corridor, including strategic sites and priority areas around the Markham Vale Enterprise Zone.</p>	<p>Employment Land Review Update Economic Growth Analysis EB-EMP3)</p> <p>Page 9, Para 2.26,</p> <p>Page 11, Para. 2.39.</p>
<p>E2 Land Remediation:</p> <p>To secure the regeneration and remediation of previously developed land in order to support sustainable growth, working with partners and neighbouring authorities to ensure effective delivery and enhancement of the wider area.</p>	<p>Employment Land Availability Assessment (LAA) Report (EB-EMP5a) Page 5 – 9, Para. 4.4 & 4.5, and Table 1 & 2.</p> <p>Page 12 – 14, Para 6.1 – 6.3, and Table 4.</p> <p>Housing Topic Paper (EB-HOU7) Page 4, Para. 1.1. Page 10, Para. 2.25, Page 11, 2.28.</p> <p>Duty to Cooperate Statement of Compliance Submission Version (SD5b) Page 19 & 20, Para. 67 & 68.</p>
<p>E3 Environmental Quality:</p> <p>To ensure that any negative environmental impacts arising from the development of the HS2 railway line are effectively mitigated.</p>	<p>NPPF (2012), page 5, paragraph 17.</p> <p>NPPF (2012), page 26, paragraph 110.</p>

Appendix 2

Appendix 2 – Proposed Modification to the Plan (Pre-Hearing)

Page	Policy/ Para.	Proposed Modification	Reason	Rep ID
Local Plan Vision				
21	3.4	<i>Amend 4th bullet of paragraph 3.4:</i> “providing new housing with a range of house types and tenures which meet the needs of a growing and ageing population, <u>including through neighbourhood regeneration of the most deprived areas</u> ”	In response to a representation.	7952
Objective D5: Housing for All				
23	Objective D5	<i>Amend Objective D5:</i> D5 Housing for All “To meet objectively assessed housing needs <u>for market and affordable housing in</u> of the District ensuring there is an adequate mix of housing types, sizes and tenures to meet the needs of all sectors of the District’s communities, <u>including supporting housing-led neighbourhood regeneration opportunities.</u> ”	In response to a representation.	7823 7953
Policy SS1: Sustainable Development				
32	Policy SS1	<i>Amend Policy SS1:</i> Criterion b: “... (Policies SS2, SS3, SS4, SS6 & <u>SS10</u>)” Criterion f: “... (Policies LC2, <u>LC3</u> , LC4, LC8,WC1 ...)”	In response to a representation.	7836